# **REPUBLIC OF RWANDA Ministry of Infrastructures**

## **ENERGY WATER AND SANITATION AUTHORITY (EWSA)**

# Electricity Access Rollout Programme (EARP)

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PROJECT BRIEF AND ENVIRONMENTAL MANAGEMENT PLAN (EMP) FOR RURAL ELECTRIFICATION OF WESTERN ZONE: RUSIZI, NYAMASHEKE, RUTSIRO AND KARONGI DISTRICTS

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## **LIST OF ACRONYMS**

### 0. BACKGROUND

The Government of Rwanda, in its effort to sustain economic growth, has increased and stabilised the power production since the severe power shortages in 2004. However, infrastructure bottlenecks in the urban areas and limited access in the rural areas have emerged as a significant constraint. One of three major strategic objectives of the Economic Development and Poverty Reduction Strategy (EDPRS 2008-2012) is to expand access while also improving the quality and lowering the cost of economic infrastructure – especially transport, power, and communications. The Government of Rwanda (GoR) also exercises a strong leadership role in donor coordination and has begun to work with donors on a clearer division of labour by identifying areas of individual donor comparative advantage.

In connection with the mentioned strategy, the Government of Rwanda through the national electricity corporation (EWSA) is embarked on a country-wide *Electricity Access Roll out Program* to realize the primary EDPRS target for the electricity sector of tripling access by 2012 to about 16 percent of households and at least 50 percent of identified public institutions in health, education and local administration. This will require about 230,000 with new grid connections, and will also include efforts to reach rural consumers and service providers currently off the national grid.

In this regard, EWSA has established a new Electricity Access Scale-up Roll-out Program (EARP) as a part of its corporate structure. The program will be implemented within the framework of a Sector Wide approach (SWAp) to encompass all donors active in the sector under one common sector investment program. The overall investment envelope for the first SWAp time (2009-2013) is estimated at \$378 million, for the program period covered by the Prospectus that has been endorsed by all the Partners and key sector institutions in Rwanda, including EWSA.

The Prospectus outlines the overarching spatial least cost rollout plan and priority connection targets through the medium term, the rollout strategy and the financing policy platform for the EARP. Additionally, the EARP implementation will be subject to a monitoring, evaluation and results framework as well as the oversight and accountability process of regular reviews as agreed with the energy sector working group (SWG), chaired by MININFRA on advice from the Partners.

A number of development partners so far committed to support the program including Government of Rwanda, EWSA, and major Donors such as World Bank IDA, World Bank GEF/ESMAP CEIF, African Development Bank, BADEA, OFID, Saudi Funds, Netherlands, Japan, and others.

It is in this regard that **Rwandan** government through its cooperation with **the Netherlands** applied for grant to undertake rural electrification of four districts in western zone including Rusizi, Nyamasheke, Rutsiro and Karongi districts.

### I. DESCRIPTION OF THE PROJECT

This is a rural electrification project which is in the context of the effort of the Ministry of Infrastructure to meet the national Economic Development and Poverty Reduction Strategy (EDPRS) target to increase access to electricity on a national scale, and to supply reliable and affordable energy to Rwandan householders. This lack of electricity in some parts of rural areas caused concentration of economic activities in urban areas, causing a lot people to shift from nearby centres for green pasture.

The electricity access roll-out program aims at increasing connections, boost economic activities all over the country, direct and indirect creation of jobs and raise off-firm jobs. The ongoing Electricity Access Roll out Program will enable energy sector stakeholders to connect at least 16% of the population or 350,000 customers to the grid by 2012. It's in this regard therefore that remote areas in western zone have been identified to benefit this grant.

The Works will consist of:

- Construction of MV and pole mounted Transformer substations in the Western Zone of Rwanda as detailed **in appendix 1**.
- Transportation of line building and transformer's substations materials from Kigali to the Contractor's warehouse on site
- Storage and management of the materials in the warehouse
- Line and topographic surveys, profile calculations and calculation of structures and detailed plans for pole and cable
- Providing as built drawings of the lines.
- Arrangement of system shut-downs and outage notifications
- Testing and commissioning
- Inventory of damaged items in transit

#### I.1. OBJECTIVES OF THE PROJECT

The Purpose and objectives of the rural electrification of western zone are as follow:

- Reducing poverty through increase of electricity access rate by direct or indirect job creation
- Reduce CO<sub>2</sub> emissions from kerosene by providing clean electric energy
- Uplift living standards in the targeted areas as investors have been limited by having no electricity guarantee
- To reduce the use of charcoal which result in deforestation and end up causing soil erosion
- To create foundation for other infrastructure like ICT infrastructure and other investments that require electricity

#### **I.2. SPECIFICATIONS**

#### Setting and Erection

The route will be pegged on the centre-line by means of steel pins positioned every kilometre, or such smaller distance as may be required to provide intervisibility between intermediate points. Each turning point will be pegged and referenced by providing four additional steel pins, giving a means of relocating should the turning point marker be displaced or removed. Each turning point position and reference system will be recorded on a field distance. The fourth peg will be placed in any convenient location and recorded. Where distinctive features are present these will be recorded also. The steel pins will be 16mm diameter and not less than 750mm long, and will be driven into the ground to leave 50mm protruding.

The error in longitudinal measurement will not exceed 0,05% between 'kilometre' pegs and the accumulated error over line route sections between turning points will not exceed 0,1%. The error in angular measure will not exceed 0,5 minutes and the error in setting out a bearing will not exceed 5 minutes of arc. Where the sections between turning points are long and the route traverses country with few reference points, a correction not exceeding 2 degrees to the route direction may be permitted.

At overhead line or telephone crossings where the line being surveyed crosses between two poles or structures, the conductor height will be assumed to be an imaginary straight line connecting the uppermost attachment point on the two poles or structures and not the actual height of any conductors at the crossing point.

Field sketches of all power and communication line crossings will be made at the time of setting out, show the general disposition of conductors, insulators and earth wire. The pole height to the upper attachment will be measured accurately from the elevation datum. The inspection of the pegged route will be undertaken at least three days before excavations begin.

#### **Site Preparation**

The pruning or complete removal of trees where necessary along the routes of overhead lines will be undertaken. Where trees are to be removed, the relevant trees will be completely uprooted by means of a monkey winch or other approved methods, and stack them in a position approved by EWSA. All holes caused by such uprooting will be filled to leave the site clean and tidy. Where the branches of trees are to be pruned, such pruning will be neatly carried out in an effective and workmanlike fashion.

The removal of trees, except shrubs, with trunks within 5m from the nearest conductor along the routes of all lines will be allowed. The pruning of all tree branches, along the routes of all lines, in such a way that no branch will project through a vertical plane parallel to and 3m from the nearest conductor, on the understanding that such branches of which the highest points are below 6m above ground level need not be pruned unless it is within 3m from any pole. An area with a radius of 3m will be treated with weed killer at each pole or leg of structure.

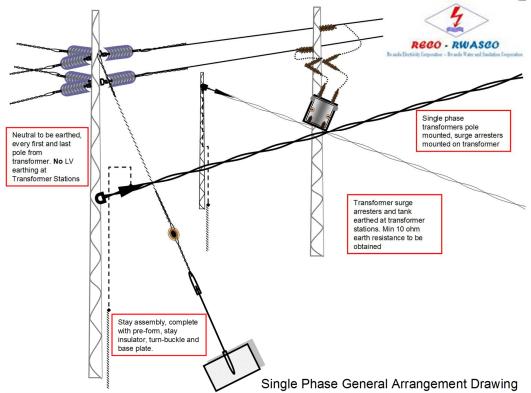
#### **Protection of Natural Vegetation**

Any destruction, damage or removal of natural trees and vegetation, except where instructed or given permission to do so in cases where it is unavoidable. No trucks or plants will be allowed to run over areas not specifically set aside for this purpose. Trees protected by the Government of Rwanda will under no circumstances be uprooted or damaged in any way except with the consent of EWSA.

#### Construction

Prior to commence work on any property, EWSA will make sure that way leaves are in order and give the occupier of such property adequate notice of the commencement of the work.

Any work on a transformer will not be permitted without obtaining a worksheet/job card from EWSA. Seven (7) days notice will be given to EWSA that work in the following transformer zone is anticipated soon.

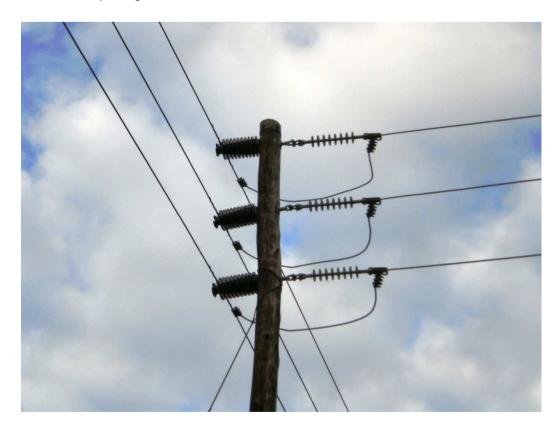


Prior to carry out erection of the conductors or installation of earth electrodes or counterpoise along or across public roads, telegraph or telephone lines or across power lines, a requisite notice to the appropriate authorities of the date and time to perform the work. Where the local authorities and other public undertakings affected deem it necessary for the protection of the public and the assistance of traffic, to provide flagmen or watchmen or installation of warning lights, etc., the cost of such provision will be borne by the Contractor.

During the progress of the work, the following will be provided: proper fencing, watching and lighting of excavations, dumps of material, ladders and the like and for the prevention and

straying of and damage to livestock until backfilling of excavations and permanent reinstatement of fences, walls, hedges, gates and the like be completed.

All structures will be vertical within a tolerance at the structure top of 0,3% of the overall structure height, before erection of the conductors. Poles will not exhibit either twisting or bowing greater than the approved tolerances which will not exceed 2% of the mast length. After erection of the conductors the vertical tolerance of the structures will not exceed 0,5% of the height and the cross arm transverse alignment will be square with the line to within half the width measured at the cross arm end. Proper precautions will be taken to ensure that poles are not strained or damaged in any way during erection.Suitable ladders shall be used whenever necessary during erection of the structures. All ladders will be removed when erection work is not in progress. The standard span length will be 50m to 100m and will be the span length on which all standard structure heights, assuming level ground, will be based.



#### **Conductor Spacing and Clearances**

The spacing between conductors and the clearances between clamps, jumper loops, and other live metal and structure steelwork under all specified conditions will not be less than the figures given below.

Maximum voltage for which insulation is designed, kV r.m.s. clearance phase to phase	Minimum safety clearance	Minimum clearance in meters					
		Above ground outside townshi ps	Above ground in township s	Above roads in townships proclaimed roads outside townships railways and tramways	To communica tion lines, other power lines or between power lines and cradles	To buildings, poles and structures not forming part of the power lines	
1,1 or less	0.45	4,9	5,5	6,1	0,6	3,0	
7,2	0,15	5,0	5,5	6,2	0,7	3,0	
12	0,20	5,1	5,5	6,3	0,8	3,0	
24	0,32	5,2	5,5	6,4	0,9	3,0	
36	0,43	5,3	5,5	6,5	1,0	3,0	

#### Stringing

The fullest possible use will be made of the maximum conductor length in order to reduce to a minimum the number of joints. There will be no tension joints in adjacent spans or in sections between tensions structures of less than three spans. There will be no joints in spans crossing roads or in the spans immediately adjacent thereto.

The conductors, joints and clamps will be erected using approved tools and will be erected in such a manner that no bird caging, over-tensioning of individual wires or layers, or other deformation or damage to the conductor will occur. Auxiliary erection clamps or hauling devices will be of approved design and will, under erection conditions, allow no relative movement of strands or layers of the conductors. Cutting of layers of conductors will be carried out with tools designed not to damage underlying strands.

Jumpers will be cut in the centre and connected with an approved aluminium parallel groove clamp. Bimetallic clamps will be used where the take off is of copper material. Conductor ends will be sealed with an approved red-lead compound. Cropping or shearing of complete conductors will not be permitted.

Conductors will be run under partial tension and erected by means of snatch blocks of approved materials and dimensions, at every intermediate structure and by other approved means so as to reduce to a minimum contact between the conductor and the ground or other obstruction during erection. Under no circumstances may conductors be dragged along the ground. Any necessary special arrangements for running out and sagging the conductors where the route crosses buildings, gardens or other grounds over which erection cannot be carried out in the

normal manner will be made. The conductors will be bound to the pin insulators with approved preformed wire ties and grips. Where reel and shackle type insulators are fitted the conductor will be bound to the insulators with approved side ties.

Insulators will be erected so as to avoid damage in any form. Pin insulators will be fully tightened on the pins before setting the insulator groove alignment and will remain tight after erection of the conductors.

The maximum tension in the conductor will not exceed 40% of the breaking tension at temperature -5,5 deg. C and maximum wind load, and simultaneously will not exceed 18% of breaking load at average daily temperature of 35 deg. C without wind except for sections with extra long spans where compliance with the specified maximum working tensions under the assumed maximum loading condition may necessitate a lower figure for the 35 deg. C still air tensions.

Suitable dynamometers, sighting rods or other approved apparatus necessary for the proper checking of the work will be provided. Dynamometers will be tested and if necessary re-calibrated if so required by EWSA. The initial tension of the conductor during stringing will be increased by 8% of the value corresponding to the erection conditions on site to counteract non-elastic stretch of the conductor.

Standard design procedures will be used to determine the sag and tension for a specific distribution line. The following standards are applicable to the proposed conductors under the conditions stated.

5°C

Sag in the following conductors under the following conditions.Safety factor2,5Conductor specificationSS 215Stringing temperature35°C wind 3.5 m/sMaximum operating temperature75°CWorst Conditions0,0kg/m ice<br/>35 m/s wind

## **II. DESCRIPTION OF THE ENVIRONMENT**

#### II.1. DESCRIPTION OF THE PHYSICAL ENVIRONMENT: METEOROLOGY, HYDROGRAPHY, GEOLOGY, RELIEF AND BIODIVERSITY

The Western Zone of Rwanda has a mild weather with average temperature going from 21.3 to 22° C. The average rain fall per year is above 1 450 millimetres. Like the rest of the country, there are four season described in general by dry season and rainy season:

- The short rainy season: September to December
- The short dry season: January to February
- The long rainy season: March to mid-May
- The long dry season: mid-May to September

Generally, the landscape of Western Zone is characterized by a sequence of plateau of which the average altitude is of 1600 m over the sea level and two isles, Gihaya and Ireba. The highest hill has an altitude of 1900 m over the sea level. The uneven nature of the land gives her a panoramic view of the Lake Kivu, but also challenges linked to human activities which have a tendency to disturb the landscape and the soil. For instance, the uncontrolled farming activities on the crest and slopes of the hills contribute to the soil deterioration.



Type of landscape in Western Zone, Rusizi District (Photo GCS Ltd)

The geology of western zone is essentially cenozoical subdivide in Holocene and tertiary. The Holocene is constituted by alluvium of valley depths and low terraces, lake deposit while the tertiary outclass the landscape comprised of alkaline composed basalt, sometimes tholeitic and trachytes.

The type of soil outclassing most of parts of western zone is basalt, generally permeable and rich in iron. The soil is less acid, with an average quantity of clay (Karyokinesis). At some points of the Kivu Lake shore, one can find a soil of phyllodes origin, the clay and sand with quartz crystals and other types of soil which can easily rot. In general, western zone's soil is fertile. One can farm several types of plants and produce enough if one applies good technical farming.



Type of soil in western zone of Rwanda (Photo GCS Ltd)



Lake Kivu in Rusizi District (Photo GCS Ltd)

The Lake Kivu supplies the major part of water used by the urban population of western zone. It is helped by the rivers of Cyunyu, Gatandara and Kadasomwa. The Rusizi River, one of the largest of the country, connects the Lake Kivu to the Tanganyika Lake. The Lake Kivu water is fresh water containing valuable natural resources. Moreover, its beauty attracts tourist who enjoy water-skiing, swimming, etc.

The Lake Kivu collects rain waters and those of the rivers which come from the basins pouring at the west of the Zaire-Nile crest. The rivers' mouth alongside the lake often constitute marsh filtering water and sediments coming from the rot of plants and micro-organisms and transform through the aerobic breathing on the soil. They constitute as well basins which slow down the destructive strength of the waters.

The vegetation contains savannas, thorn trees and fern which are frequently in acid soils. Papyrus and other water plants can be found along the mouths of the rivers Cyunyu, Gatandara and Kadasomwa, etc. that provide some rich and varied elements of the ecosystem and that encourage the fishing and other economic and social activities. Given their real impact on the environment, a proper management could contribute to the reduction of malaria and to the improvement of the farming space as well as preserving of the ecosystem.

Jean BIGAGAZA\_EARP\_Western Zone



savanna in western zone (photo GCS Ltd



Nyungwe Forest (Photo GCS Ltd)

Forests, parks and other greens spaces are used for the production of energy, building material, medicine plants, and food for livestock while it should be about preserving the environment, for instance the conservation of water and the control of erosion.

Essentially, one can find pets such as cows, pork, goats, poultry whereas wild animals are comprised of reptiles, birds, rodents and wild dogs.

#### **Constraints and Potentialities of the Project Environment**

General constraints of western zone are as follow:

#### i) Physical constraints of the Project Area

- A topography strongly marked which favours the collinear development by leaps that make the planning difficult;
- > Existence ravines causing stone falls during the rainy season ;
- > Existence of areas ecologically sensitive along the lake Kivu;
- > Vast rural areas yet to be planned.

#### ii) Artificial constraints

There are also other constraints created by men:

- > The presence of slums in some urban areas ;
- Construction of residential areas in villages with poor road mapping thus origin of the soil erosion;
- > Pollution caused by household and city dump;
- Clearing of trees at high scale;
- > Building without planning;
- > The paths are steep and impassable during the rainy seasons;
- > The roads in the peril-urban areas are in bad condition.

In spite of the constraints noted above, western zone of Rwanda has the following potentialities:

*The soil fertility*: at the periphery of urban areas, the soil is very fertile and the population live out of farming and export of product such as tea and coffee. This represents major assets for the western zone development.

*Tourism*: The western zone of Rwanda is located within the tourist sites such as the forest of Nyungwe and Cyamudongo, the thermal waters of Mashyuza and the Lake Kivu. This is the reason one can observe the high interest in the construction of hotels. Water sports should equally be developed.

*Transport by air*: The airport of Kamembe was raised to the rank of international airport. It is used by passengers to and from Rusizi District and the Eastern region of the Democratic Republic of Congo.

*Services*: The position of western zone gives her to develop the tertiary sector in providing service to the western area of Rwanda and the East of the Democratic Republic of Congo, such as banks, insurers and telecommunication.

#### **II.2. DESCRIPTION OF THE SOCIO-ECONOMIC ENVIRONMENT**

The western province economy depends, on one part, on the hinterland of this province which refers to the district of Rusizi, but also on the surrounding districts and the Eastern Province, and the DRC on the other part. The immediate hinterland bringing direct economical effects on the city among others is constituted by sectors of Giheke for its tea plantations, Bugarama for its production of cement and its thermal waters, Butare for its tourism vocation of the Nyungwe forest. However, all sectors contributed indirectly to the trade of rental or industrial product, such as tea, coffee.

With a population of 2'008'319 inhabitants, western province covers the districts of Karongi (being the Capital), Nyabihu, Rubavu, Rusizi, Ngororero, Nyamasheke and Rutsiro. Currently, western province has a surface of 5'882 km<sup>2</sup> that confers it a density of 341 inhabitant/Km<sup>2</sup>.

Apart from the inhabitant of the urban areas, most of inhabitants carry out daily chores based on farming and livestock growing in the tradition like in areas purely rural.

This status thus translates the social and economic landscape of the whole hinterland of western province which leaves in permanent communication with districts of the same province or of neighbouring districts as well as bordering areas of neighbouring countries depending on axes of trade and following the population moving flow:

Rusizi – Kigali axis (crossing several trade centres in upstream); Rusizi I & II – Bukavu axis (border of DRC); Rusizi - Bugarama axis (towards Bujumbura in Burundi, via Cibitoke or Uvira in DRC); Rusizi – Karongi - Rubavu axis (through Lake Kivu or the local path); Rusizi – Ijwi - Goma in DRC axis (through Lake Kivu). Karongi-Rubavu Karongi-Muhanga-Butare

Finally, the economic influence of Rusizi city in its hinterland is translated by its capacity to provide goods and services, notably its access to the Lake Kivu, its international airport, its hotels and banks, insurers...

#### Activities and Employment

In most of districts of western province, employments are found in the public sector and the private sector. Employees in the public sector are agents of the local administration (district, sector and cells), teachers from primary and secondary schools (public and subsidized schools), and health workers from public and registered health institutions.

Different sector of activities in the private sector provide employment to a large number of the inhabitants. The main economic activities in the districts of western province are grouped in the

transport of goods and people sector, the banks, the insurance, tourism, wholesaling and retailing, craft industry, fishing, ICT and health sector.

Though it has been difficult to find detailed data on the area, it is important to note that the private sector, mainly developed in urban areas is the major job provider.

#### The road service

The western province is served by a network of surfaced and not surfaced roads and tertiary roads.



Road with no asphalt in Rusizi district (Photo GCS Ltd)

The secondary local roads with no asphalt layer serving the offices of sectors, cells and large district facilities fall under the district's responsibility. These roads' services have no appropriate drainage system for rainwater and are rapidly deteriorating due to the lack of regular maintenance.

Tertiary roads comprise often not properly planned. These are mainly to be found in the rural areas of most of districts of western province.

#### Water - electricity - Telecommunication

The Districts of western province have water network through which water is connected to homes and commercial centers. There are also numerous natural sources of water some of which are protected and others are not.

The main water supply service provided in the western province belongs to the EWSA-RWASCO institution.

Access to electric power remains at a very low level with only less than 10% private and public connections. Again, this is due to the fact that most of the districts in western province, as a territorial entities are mainly rural.

Regarding the public or cellular phones, It is to be observed that most of districts in western province have no public telephone. The population majority uses cellular phones for telephone communications.

#### Clean up and drainage

Most of the districts of western province have no system for collection of wastewater and solid waste. A population sensitization campaign has been carried out to encourage them dig pit latrines and compost pits. The success rate stands at 89% and 85% respectively.

The drainage system for rain water on the majority of surfaced road is malfunctioning and should be entirely renovated.

#### Education

Primary education in most of the districts consist of educational centers distributed in all Sectors. Post primary education consists also of Youth Educational Centers. There are also secondary schools distributed in all Sectors. In general, most of the buildings have been rehabilitated but remain insufficient compare to the flow of students. Technical Sections are almost non -existent. Success rate in lower secondary national examinations is 32.4% and in upper secondary education, it is 78.2%.

## III. POLICY, LEGAL AND ADMINISTRATIVE FRAMEWORK

#### **III.1. POLICIES RELEVANT TO THE PROJECT**

#### A. Energy Policy

The national policy goal is to meet the energy challenges and needs of the Rwandan population for economic and social development in an environmentally sound and sustainable manner.

Since 1994, the energy sector as well as the overall economy has gone through structural modifications, where the role of the Government has changed, markets have been liberalised and private sector initiatives encouraged. Hence, the energy policy document has to take into account structural changes in the economy and political transformations at national and international levels.

The national policy objective for the development of the energy sector is to provide an input in the development process by establishing an efficient energy production, procurement, transportation, distribution, and end-user systems in an environmentally sound manner.

The Energy Policy, therefore, focuses on market mechanisms and means to reach the objective, and achieve an efficient energy sector with a balance between national and commercial interests.

An interactive and participatory process between Government, other stakeholders and relevant groups has been necessary as part of the formulation process in order to incorporate views of market actors and energy consumers to address the complex nature of the sector.

Specifically, the energy policy takes into consideration the need to:

(a) Have affordable and reliable energy supplies country wide;

(b) Reform the market for energy services and establishes an adequate institutional framework, which facilitates investment, expansion of services, efficient pricing mechanisms and other financial incentives;

(c) Enhance the development and utilisation of indigenous and renewable energy sources and technologies,

(d) Adequately take into account environmental considerations for all energy activities,

(e) Increase energy efficiency and conservation in all sectors; and

(f) Increase energy education and build gender-balanced capacity in energy planning, implementation and monitoring.

Domestic energy demand has grown rapidly due to population growth and the increase in economic activities especially during the last ten years

The vision of the energy sector is to effectively contribute to the growth of the national economy and thereby improve the standard of living for the entire nation in a sustainable and environmentally sound manner. The mission of the energy sector is to create conditions for the provision of safe, reliable, efficient, cost-effective and environmentally appropriate energy services to all sectors on a sustainable basis. By fulfilling its vision and mission, the energy sector will contribute to social economic development, and in the long-term framework, poverty reduction. The national energy policy objectives are to ensure availability of reliable and affordable energy supplies and their use in a rational and sustainable manner in order to support national development goals. The national energy policy, therefore, aims to establish an efficient energy production, procurement, transportation, distribution and end-use systems in an environmentally sound and sustainable manner.

#### Short and medium term priority policy actions

The priority for Rwanda is to implement projects now, to overcome the current electricity crisis, to prevent the next electricity crisis, to tackle proactively the wood crisis, to begin to provide greater access to modern energy and to reduce reliance on petroleum products due to the oil price crisis. Without implementation further capacity building and studies will have no value.

The management and institutional capacity has to continue to progress if these projects are to be delivered effectively and efficiently. This will require further external support and guidance.

Several policy actions will be implemented in order to achieve the broad and specific objectives of this energy policy. Strategic financial interventions required to move forward the policy priority actions are indicated alongside the proposed actions.

Below are the priority policy actions:

- Meet the crisis of blackouts caused by delayed investment and drought
- Provide economic power by developing the use of Lake Kivu methane, and by bringing on line more hydro power.
- Enhance overall electrical infrastructure to meet demand growth and supply quality needs generation, transmission and major distribution construction and rehabilitation.
- Deliver a programme of rural electrification on the basis of enhanced distribution networks, micro hydro, and solar power.
- Implement a wood and charcoal efficiency and substitution strategy to counter the deforestation crisis.
- Continue steady progress to a viable electricity and gas sector, consistent with meeting social needs.
- Commence utilisation of Kivu gas for other than power generation.

#### B. Land Policy

Apart from a few scattered land regulations, most of which date back to the colonial period, Rwanda has never had a proper land policy nor has it ever had a land law, a situation that enhances the existing duality between the very restrictive written law and the widely practised customary law, giving rise to insecurity, instability and precariousness of land tenure.

The Rwandan Government, therefore, found it compelling and necessary to establish a national land policy that would guarantee a safe and stable form of land tenure, and bring about a rational and planned use of land while ensuring sound land management and an efficient land administration.

The following are the main obstacles that hinder the efficient management of land in Rwanda, necessitating the establishment of a national land policy that would guide the essential land reforms:

- Strong pressure on the already spatially limited land resources by a rapidly growing population;
- Domination of the agricultural sector which lacks any specialization in terms of human resources and equipment, and lack of alternative concrete and realistic options that would reduce the pressure on land resource;
- A land tenure system dominated by customary law which favours land fragmentation, a practice which reduces further the size of the family farms which are already below the threshold of the average surface area that is economically viable;
- A considerable number of landless persons who have to be resettled at all costs;
- Scattered farming plots that are difficult to manage due to the scattered mode of human settlement;
- Lack of a reliable land registration system that would guarantee the security of land tenure;
- Weak and inadequate existing methods of land-use planning and land improvement (outline of land potential, land use and land development; reliable methods of soil and water conservation);
- Disorderly and fraudulent land transactions, necessitating the establishment of regulations that would enable the authorities to give to the land a Recognised market value that brings considerable profit to the Government Treasury;
- Unplanned use of marshlands which, in spite of their good agricultural soil, cannot be wholly recovered for agricultural purposes, in view of the following factors:
- Abundance of water which is necessary as a useful water reservoir;
- The soil make-up, which does not lend itself easily to the current cultivation methods;
- The biotic environment and biodiversity which should be protected at all costs;
- The obvious poor coordination among various institutions which use with land to support their activities;

Currently, the land tenure system in Rwanda operates in a dual legal system: On one hand, there is: the customary law, which governs almost all the rural land and promotes the excessive parcelling out of plots through the successive father-to-son inheritance system. And on the other, there is the written law, which mostly governs land in urban districts and some rural lands managed by churches and other natural and legal persons. This law confers several land tenure rights to individuals such as land tenancy, long term lease and title deeds (particularly in towns).

On the whole, Rwanda's land tenure system requires comprehensive reforms, from the elaboration of a national land policy to the establishment of a land law and land code, which will guide the judicious use and management of the land resource for the economy to be able to take off in such a way that our country is freed from the grips of poverty.

In the perspective of the harmonious and sustainable development, the overall objective of the national land policy of Rwanda is to establish a land tenure system that guarantees tenure security for all Rwandans and give guidance to the necessary land reforms with a view to good management and rational use of national land resources.

In Rwanda, there are currently two modes of land acquisition, namely acquisition according to customary law or conceptions, and acquisition according to the rules of the written law.

According to custom, land ownership is held by whoever occupies the land first. This rule has always been respected in our society. However, in modern times, land acquisition by occupation has become obsolete since all vacant land belongs to the State. Likewise, the provisions of the decree-law No. 09/76 of 4<sup>th</sup> March 1976, article 1, stipulate that 'all land not held under the written law and affected or not by customary law or land occupation belongs to the State'.

Customarily, land rights are passed on from father to son through inheritance. Girls are excluded from inheritance of the family land from the father. Concerning inheritance rights of widows, the custom merely gives them the right to use the land that belonged to their deceased husbands.

In its original customary conception, land was owned collectively. Any disposal of land was therefore inconceivable, since such land was considered as family property that belonged to the ancestors, as well as to present and future generations.

With the introduction of the subdivision of land into individual plots due to successive inheritance procedures, each family owner of a plot of land was considered as the real owner of the plot, having the right to dispose of it as it wishes. However, Article 2 of the decree-law No. 09/76 of 4<sup>th</sup> March 1976 stipulates that nobody may sell off his land rights except with the written authorization of the Minister of Lands upon the recommendation of the Municipal Council where the land is located.

In actual fact, ownership through prescription originates from the written law since traditionally, title deeds were unheard of. Rwandans consider that once a right has been acquired or recognized, even customarily, it is indefeasible. This is why the many existing landless people, not having received any new land, continue to feel cheated and left out because they have no right over the land which they owned customarily over 30 years ago, since the law has fixed the time limit of acquisition by prescription to 10 years.

Tenancy contracts of plots for building purposes for a 3-year period in urban areas. Long lease contracts of land for agricultural purposes for a period of 15 years or more in rural areas. Free assignment contracts in both rural and urban areas to natural or legal persons for social activities with real impact on the welfare of the people. Sale contracts and title deeds for plots that are built in urban areas. This is a system of land tenure by urban residents who first lease plots with the contractual obligation of developing them. The Ministry of Lands delivers the title deeds after confirming that the plots have been developed. Right of access: mode of land acquisition which is common for public institutions.

Apart from the above-mentioned different modes of land acquisition and land ownership, there is the case of the landless people who live in rural areas and who must live from farming. These are mostly the refugees of 1959 who were forced into exile for political reasons and left their land behind. These same refugees have now returned to their country and find themselves landless. They cannot claim back their previously owned land which has been occupied by other Rwandans who remained in the country, because the Arusha Peace Accords fixed the time limit for acquisition by prescription to 10 years.

#### **III.2. ORGANIC LAW ON ENVIRONMENTAL PROTECTION AND MANAGEMENT**

The law sets out the general legal framework for environment protection and management in Rwanda. It also constitutes environment as a one of the priority concerns of the Government of Rwanda. Under the fundamental principle on national environmental protection policy develops national strategies, plans and programs, aiming at ensuring the conservation and use of sustainable environmental resources.

The law gives right to every natural or legal person in Rwanda to live in a healthy and balanced environment. They also have the obligation to contribute individually or collectively to safeguard country's natural, historical and socio-cultural heritage.

The framework of the law on the protection and management of natural resources centres on avoiding and reducing the disastrous consequences on environment. It measures result from an environmental evaluation of policies, programs and projects, aimed at preventing the consequences of such activities.

The principle of sustainability of environment and equity among generation emphasizes human beings at the core of sustainable development. They therefore, have a right to a healthy and productive life in harmony with nature. They must so as to equitably meet the needs of the present and future generation.

The protection and management of environment is currently registered in the environmental organic law that has been published in the official Rwanda newspaper in April 8<sup>th</sup> 2005.

Under the article 65 put, Rwanda Environment Management Authority (REMA) is the institution charged with the responsibility of ensuring environmental protection by demanding for EIA studies to be undertaken before projects are executed.

The present organic law has the following objectives:

- To protect human and natural environment;
- To establish fundamental principles of management and protection of environment against all forms of degradation so as to develop natural resources and to fight all kinds of pollutions and nuisances;
- To improve the living conditions of the population while preserving ecosystems and available resources;
- To ensure sustainable environment and resources as well as rational and sustainable use of resources, taking into account the equality between the present and future generations;
- To guarantee to all Rwandans an economically viable, ecologically rational and socially acceptable development;
- To establish the precaution principle in order to reduce the negative effects on Environment and ensure the rehabilitation of degraded areas.

Chapter IV of the Organic Law Article 67 clearly calls for the need to subject projects to mandatory Environmental Impact Assessment.

Article 3: States that every person has the duty to protect safeguard and promote environment. The States shall protect, conserve and manage the environment. Article 67: Further specifies that every project shall be subjected to environmental impact assessment prior to its commencement. It shall be the same for programs, plans and policies likely to affect the environment. Specific details of projects referred to in this Article shall be spelt out by the order of the Minister in charge of environment.

#### Article 68:

The Environmental Impact Assessment (EIA) shall include at least the following:

- A brief description of the project and its variants.
- Analysis of direct and indirect foreseeable consequences on the environment.
- Analysis of the initial state of the environment.
- Measures envisaged reducing, preventing or compensating for the consequences.
- Reasons for the choice.
- A summary of requisitions from clause1 to 5 of this article;
- A definition of the evaluation and monitoring methods used regularly and environmental indicators before (initial state), during and after implementation of
- the project or, as the case may be, at the final evaluation stage of the project;
- A financial evaluation of measures Recommended preventing, reducing or compensating for the negative effects of the project on the environment and measures for regular monitoring and control of relevant environmental indicators.

#### Article 69:

States that the analysis and approval of environmental impact assessments is done by the Rwanda Environmental Protection Authority or any other person given a written authorisation. The project promoter shall pay a levy which shall be assessed from the amount invested or to be invested, excluding the amount of operating cost. The assessment of this levy shall be fixed by law establishing the National Fund for the Environment. The impact study shall be done at the expense and under the responsibility of the promoter.

The Organic Law also puts in place the National Fund of the Environment in Rwanda (FONERWA). The composition, the working and the assignments of these institutions will be determined by particular laws.

The article 66 of the Organic Law on the environment specifies that it has created, to the level of the Provinces, of the City of Kigali, of the Districts, the Cities, the Sectors and the Cells, Committees responsible for the conservation and the protection of the environment. The composition, the working and the assignments of these committees will be determined by Decree of the prime minister.

Title IV of Article 67 of the Organic Law requires that the execution of Policies, Plans and Projects must be subject to mandatory EIA studies to identify the potential adverse impacts they could have on the environment.

Further to this through the Ministerial Decree, a list of all the project that must be subjected to mandatory EIA has been put in place under article 30 of the Organic Law which stipulates that works of public or private construction as roads, dams etc must be subjected to EIA studies.

Article 69 of the Organic Law further specifies that the EIA studies undertaken must be submitted to REMA for approval and the studies must be undertaken at the proponent's expense.

#### **III.3. ENVIRONMENTAL CLEARANCE PROCEDURES**

REMA has now developed the EIA regulations which provide a guideline and requirements for EIA in Rwanda. According to these new regulations Sub Article 1 makes it mandatory for all the projects listed under schedule I to be subjected to a full scale EIA. The Sub Article further states that :

Sub Article 1) No environmental authorization shall be granted by the Authority for any project in Schedule I to these Regulations if no environmental impact assessment has been submitted to the Authority in accordance with the provisions of these Regulations.

Sub Article 2) states that any project listed under Impact Level III of Schedule I to these Regulations shall require a full environmental impact assessment by the preparation of an environmental impact report, unless the Authority refuses permission. The expansion of distribution network in Kigali City that involves construction of substation and electrical lines is in this category and thus must be subjected to full scale EIA.

#### **Public Hearing Process**

Article 47: The Authority shall on receipt of the developer's environmental impact report, arrange for a public hearing to take place within twenty (20) working days from the first day of public notification, at which relevant Lead Agencies, local governments, civil societies and concerned members of the public may comment on the environmental impact report and express views on impact of the proposed development. The Authority shall cover all costs incidental to the public hearing.

Article 48: All projects classified under Impact Level III shall be subjected to a public hearing prior to the decision-making process.

#### **III.4. INTERNATIONAL LEGISLATIONS RELEVANT TO THE PROJECT**

Rwanda is a signatory to a number of conventions on sustainable development and is a member of various bilateral and multilateral organizations. Some of the relevant development partners in this project are the World Bank and a number of United Nations agencies.

#### World Bank Environment and Social Safeguards Policy

World Bank Operational Policies (OP) and Bank Procedures (BP) Environmental Assessment -BP4.01 and OP 4.01 (January 1999 all of which require environmental assessment of projects proposed for World Bank financing to help ensure that they are environmentally sound and sustainable.

The World Bank provides guidance on EIA requirements through the Environmental Assessment Sourcebook (World Bank 1994) which includes sectoral guidelines. The World Bank EIA process is implemented through a set of Operational Policies/Directives whose primary objective is to ensure that Bank operations do not cause adverse impacts and that they "do no harm". These safeguard policies are grouped into Environment, Rural Development, Social Development and International Law.

The following safeguard policies have been considered in this EIA.

#### OP/BP 4.01 Environmental Assessment (January 1999)

Environmental Assessment is one of the 10 safeguard policies of the World Bank. The World Bank Environment and Social Safeguard Policy aims at improving decision making, to ensure that project options under consideration are sound and sustainable, and that potentially affected people have been properly consulted.

The World Bank's environmental assessment policy and recommended processing are described in Operational Policy (OP)/Bank Procedure (BP) 4.01. The World Bank system assigns a project to one of three project categories, as defined below:

**Category A:** An EIA is normally required because the project may have diverse significant impacts (projects in this category are forestry, large industrial plants, irrigation and drainage, mineral development (including oil and gas), pipelines (oil, gas, and water), resettlement, rural roads, tourism, urban development, large transmission lines, etc.).

**Category B:** A limited environmental analysis is appropriate, as the project may have specific environmental impacts. Projects in this category include agro-industries (small scale), aquaculture & marine culture, small industries, mini-hydropower station, public facilities (hospitals, schools, housing complexes, rural electrification, telecommunications, small-scale tourism, rural water supply, etc.

**Category C:** Environmental analysis is normally unnecessary, as the project is unlikely to have significant environmental impacts. Projects in this category include education, family planning, nutrition, institutional development, technical assistance, etc.

#### OP/BP 4.04 Natural Habitats (June 2001)

Supports the conservation of natural habitats and the maintenance of ecological functions as a basis for sustainable development. The Bank does not support projects that involve the significant conversion or degradation of critical natural habitats.

#### **Rural Development**

#### OP 4.36 Forests (November 2002)

Aims to reduce deforestation and enhance, through sustainable economic development, the environmental and social contribution of forests. The Bank does not support projects which involve significant conversion or degradation of critical forest areas or related critical natural habitats.

#### **Social Development**

#### OP/BP 4.11 Physical Cultural Resource (July 2006)

Cultural property is defined to include both remains left by previous human inhabitants (e.g. middens, shrines) and unique natural environmental features such as canyons and waterfalls. The Bank does not support projects that will significantly damage non-replicable cultural property and assists only those projects that are sited or designed so as to prevent such damage.

#### OP 4.10 Indigenous Peoples (July 2005)

Indigenous peoples in particular geographical areas are identified by having: a close attachment to ancestral territories and to the natural resources in these areas; self-identification and identification by others as members of a distinct cultural group; an indigenous language, often different from the natural language; presence of customary social and political institutions; and primarily subsistence-oriented production.

The Bank's objective is to ensure that indigenous peoples do not suffer adverse effects from Bank financed projects and that they receive culturally compatible social and economic benefits. Effectively the World Bank requires a project to develop a program for addressing issues based on the informed participation of the indigenous people themselves. Any project that affects indigenous peoples is expected to include components or provisions that incorporate an "Indigenous Peoples Development Plan".

#### OP/BP 4.12 Involuntary Resettlement (December 2001)

Details involuntary resettlement, emphasizing the severe economic, social and environmental risks, if unmitigated. It ensures that the population displaced by a project receives benefits from it and also covers those with usufruct or customary rights to land or other resources taken for the project. The Operational Policy is specifically inclusive, ensuring that all those affected both directly and indirectly by project developments are compensated as part of the project. Affected population, include those with income derived from informal sector and non-farm activities, and from common property resources. The absence of legal title does not limit rights to compensation.

The World Bank's Policy objectives urge that involuntary resettlement be avoided whenever possible. If unavoidable, displaced persons need to:

#### Share in project benefits,

Participate in planning and implementation of resettlement programs, and Be assisted in their efforts to improve their livelihoods or standard of livings or at least to restore them, in real terms, to pre-displacement levels or levels prevailing prior to the beginning of project implementation, whichever is higher.

#### OP 17.50 Disclosures

This Policy details the Banks requirements for making operational information available to the public. The Bank reaffirms its recognition and endorsement of the fundamental importance of transparency and accountability to the development process. In addition, timely dissemination of information to local groups affected by the projects and programs supported by the Bank, including nongovernmental organizations, is essential for the effective implementation and sustainability of projects.

Rwanda has ratified the following international conventions and protocols pertaining to the environment and which are of relevance to the Project:

- United Nations Framework Convention on Climate Change, 1992
- Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal adopted on 22 March 1989
- Bamako Convention on the Ban of the Import Into Africa and the Control of Transboundary Movement and Management of Hazardous Wastes within Africa, adopted 30 January 1991
- Convention on Biological Diversity, 5 June 1992
- Convention on the Protection of World Cultural and Natural Heritage ratified 1997.

- Convention on the Means of Prohibiting and Preventing the Elicit, Import, Export and Transfer of Ownership of Cultural property ratified 2003.
- Ramsar (wetlands) Convention

## **IV. PROJECT ALTERNATIVES**

This chapter describe and examine the various alternatives available for the sub-project. Alternatives examined during the study included site and route alternatives, on-grid electrification, and finally a No Project alternative was also assessed to determine the impact of this No Project Scenario.

#### IV.1. ANALYSIS OF ALTERNATIVES

#### A. Alternative Routes

An analysis of alternative routes was undertaken through mapping and involvement of all the stakeholders in this selection process. At the end of this process, alternative routes were selected among the possible ones, based on the following general sitting criteria (which are related to economic and environmental values):

- 1. Avoidance of restricted zones ;
- 2. Distance from zones of landscape value;
- 3. Distance from mountain edges, preference for valley routings;
- 4. Distance from urban areas;
- 5. Route with constant slope;
- 6. Minimisation of infrastructure crossing (e.g. highways, other power lines, etc.).

#### B. On-Grid Electrification

Provide on-grid electrification. This is the alternative that is proposed by this sub-project. Through this all target sectors will be provided with electricity from the existing grid system. The project is expected to significantly reduce demand for firewood, as this is the primary source of heating and lighting in these communities. This alternative will contribute positively to improving the lives of the target communities through reduced exposure to smoke, improvement in living conditions, increased communication via use of mobiles and opportunities for seeking alternative livelihood options. Local government institutions will also benefit through reduced time and money spent on sourcing firewood from local communities, as well as increase in accessibility to information through various media sources, internet and improved communication.

#### C. No Project Alternative

A No Project alternative would primarily mean that the status quo will be maintained and in a sense the environmental impacts (adverse) will not occur. However the positive benefits will be forgone in terms of providing more access to electricity to the populace of Kigali which would have in turn spurred and contributed to economic growth.

#### **IV.2. COMPARISON OF ALTERNATIVES**

The second alternative "providing on-grid electrification for the proposed sectors" is the most feasible in light of the easy availability of hydropower in the country, the positive environmental benefits, and most importantly because this is what the local communities prefer. The third alternative of "no-build" is not feasible because electricity is included as a measure of development in a village and therefore is always given high priority in the list of developmental activities for any district Development plan. It is impossible for the government to overlook this demand especially since the country is a major generator of Hydropower energy. While there will

be no environmental cost from this alternative, with increasing population it is expected that the demand for fuel wood will increase each year, putting very heavy pressure on the already dwindling forest resource.

# V. ANTICIPATED ENVIRONMENTAL IMPACTS AND MITIGATION MEASURES

The project being a national development agenda in the energy sector has immense benefits that could save the country losses in terms of power rationing and frequent outages. However poor planning of the project could also affect the environment that supports millions of Rwandese through the project potential hazards that the project could pose to the public, pollution of water resources and atmospheric resources.

#### **V.1. POSITIVE IMPACTS**

Positive impacts of these project are various and diverse in nature. They range from employment opportunities, to wealth creation, industrialization, improvement in service delivery to technology transfer and capacity building.

#### **Socio-economic Benefits**

The positive impacts are numerous and wide-ranging. The benefits of the project for domestic supply and use in small-scale businesses and in access to electric power for schools and public services are evident. In the construction phase there will be temporary employment opportunities for local contractors and those who will be employed or supply services and provisions for workers and to contractors. Within the respective project areas there will be opportunities for petty trading and small business service provision along the power line routes.

Significant social benefit will come through employment generation and safer more efficient operation of key services, through provision of electricity access to the villages along the transmission and distribution lines served by the project. Potential beneficiary enterprises affected by and contributing to regional socio-economic transformation will be small industries and other agricultural processing businesses which need electricity.

The long-term direct positive impact is therefore in access to reliable electricity supplies, which will lead to better provision and easier management of goods and services, and enable new facilities for processing and storage. There will be better availability and supply of safe and clean water (which needs pumping); data management with computers is made possible and communication facilities like Internet can be made available, as also charging for mobile phones; also, electric lighting adds to security at night and enables extended opportunities for work and study.

Electricity would support overall investment in education and strengthen the ongoing effort of capacity building to overcome critical constraints in the implementation of development programmes. Essential to this effort would be power supply to health facilities for the installation of cold storage facilities for the safe transportation and storage of vaccinations and other vital medications.

As a consequence the quality of life and extent of economic opportunity will be changed for the better. Social and environmental costs, not least in noise and air pollution, associated with

existing generator usage will be reduced and there may be a more limited requirement for firewood cutting and collection.

On employment the project expects to employ local casual and skilled labor on-site. This is exclusive of indirectly employed people who will provide support and related services including those trading in foodstuff for the workers on site and construction personnel during the site preparation phase of the project. An estimated total of 200 laborers will be employed in this project over a period of 18 months. At this point it the number of women workers or those directly affected by the project who could be employed is unknown but UERP will advise that this group of persons be given priority.

#### **Environmental Benefits**

Increased transmission and distribution of electricity to the Kigali population will ease the pressure on the use of fuel wood that is rampant in the city and in effect would help to conserve the fragile and diminishing forest cover of the country by providing an alternative source of energy.

## V.2. ADVERSE IMPACTS DURING DESIGN/PLANNING AND CONSTRUCTION PHASE

Adverse impacts of the proposed distribution and transmission network are those unintended effects of the project that have negative to sustainable development and the environment. The following adverse impacts are anticipated to occur during the design/planning and construction phase of the project.

#### Permanent Land Loss/Acquisition

In order to construct the substations, create a new transmission and distribution network land will definitely have to be acquired for the "mini"substations, creating the new routes and Right of Way (ROW). The EWSA team of surveyors have taken great care to ensure that as little land as possible is acquired by routing the new transmission line away from settled areas. The land to be acquired is required for the following purposes;

#### **Construction of Access Roads**

The construction of access roads can impact the environment through vegetation clearance and compaction of land and a permanent loss of land. Provided temporary access roads are rehabilitated and existing roads/tracks are used for access to minimise the number of new roads required, the impact is not expected to be significant.

#### Construction of Right of Way (ROW)

Possible interference with or fragmenting of land uses along the ROW. Opening of remote lands to human activities such as settlement, agriculture and vegetation. These effects can be significant if natural areas such as wetlands are affected. The routes identified are well established corridor for transport of goods and the cumulative effects from the Project will not be significant.

#### **Construction of Transmission Line Towers**

Clearing of vegetation, site compaction and land acquisition has the potential to change land use patterns. However, the area required for each tower and the transmission line is not expected to have a major adverse impact on land use patterns.

#### Land expected to be Acquired

Only small land will be permanently lost to the tower bases. The farming of crops will be allowed to continue once tower construction is completed. Disruption to crop production will therefore be experienced for a period of one year only.

A compensation plan, detailed budget and implementation plan will be undertaken and included in the ARAP Report which addresses both permanent and temporary loss of assets.

#### **Mitigation Measures**

Efforts have been made during the identification of the transmission and distribution line routes to ensure that the paths are routed in areas with minimal settlement as possible to avoid land acquisition or displacement. According to the ARAP only 2 structures are along the identified routes and the PAPs will be compensated for the land to be and destroyed structures to pave way for the construction of the sub stations in accordance with the ARAP already prepared. The Government of Rwanda through the Ministry of Infrastructure has taken its commitment to expropriate the people's properties which shall be damaged during the project execution works (refer to appendix 2).

#### Establishing/Pegging Final Alignment of Transmission Line

The first site activities before mobilisation of equipment will be final survey and soil investigations required for final design of line and tower foundations. After determining tower locations, and before commencement of civil works the Contractor will make a terrain reconnaissance which may include rock drilling tests at each tower location. This provides a final opportunity to make minor realignments to the route to avoid any further environmental and social impacts.

#### Determination of Final Alignment at Survey and design Stages

- Avoid sitting transmission line through protected areas, other environmentally sensitive areas or through mature forest stands.
- Avoid cultural and heritage sites.
- Site transmission line towers on high points of land such that conductors can be strung over valleys thereby eliminating the need to remove trees.
- Locate transmission lines along the base of mountain slopes, rather than down the centre of valleys where large birds could come into contact with conductors.
- Locate transmission lines to avoid running through villages and instead run lines behind villages.
- Consult villagers regarding location of valued village resources and locate transmission lines to avoid these features.
- Situate transmission lines not far away from roads, but behind roadside forested areas so as to minimise visual intrusion.
- Minimise the need to construct new access tracks wherever possible.
- Use existing access roads and tracks wherever available.
- Ensure minimum clearance distances between conductors and ground, waterways, road crossings, buildings, communication systems etc. are incorporated into design.

#### Permanent Minor Loss and Destruction of vegetation cover/crops

The route for the transmission lines are generally agricultural land where the following variety of crops including Avocado trees, Tomato, Orange trees, Mango trees, Grevillea, Pepper, Ficus Trees, Eucalyptus Trees, Euphorbia Trees, Flowers, Cassava, Euphorbia live fences, Maracuja, Cactus tree, Lemon trees, Papaya trees among others are present. These crops and trees will inevitably have to be removed to pave way for the construction of the transmission line which includes the "cabins", towers and creating the Right of Way. However, the area required for each tower and ROW for the transmission line is not expected to have a major adverse impact on land use patterns.

#### Mitigation Measures

This impact is unavoidable and the crops destroyed will be compensated at full market value before any construction works commence. The compensation and resettlement process will be prepared and an ARAP will be prepared for approval by the bank and RDB.

- Limit ROW to 40m width, however, the undergrowth in the ROW should be allowed while only leaving a narrow strip to be completely cleared to allow stringing of the line conductors.
- Strictly define ROW clearing activities in the contract specifications and in the Environmental Management Plan (EMP).
- String conductors under tension to minimise potential damage to remaining ground vegetation.

#### **Disruption in Daily Living and Movement Patterns**

It is anticipated that the construction activities will result in some intrusions and disruptions in the daily living and movement patterns of the property owners. Such disruptions are anticipated to be of high significance, but of a short-term nature, and could be caused by the movement of construction vehicles and frequent entries to the properties as a result of the construction activities. This would especially occur in the following cases:

 Where private dwellings and farm worker accommodation are situated near to the proposed transmission lines.

#### **Mitigation Measures**

The negative social impacts on the living and movement patterns of the property owners during the operation phase of the project are anticipated to be of low significance and of a short duration, as maintenance of the transmission lines would not be undertaken on a daily basis.

#### Aesthetics and visual related impacts- visual intrusion on the landscape

Construction works especially when construction the 4 cabins and towers are likely to cause visual related impacts mainly by having activities out of touch with the natural environment in some cases. The tower structures are regarded as being the most visually intrusive component of transmission lines. It is anticipated that the construction of the proposed transmission lines will impose a visual impact on the immediate surrounding area. However, it is proposed that the new transmission line be constructed using CRS towers for the majority of the route. These towers are smaller, less steel-intensive, and less visually intrusive.

#### **Mitigation Measures**

The frame-like structure of the Transmission line tower presents a low degree of view obstruction as a result of it not being a solid structure, and allows for blending with background colour/patterns of most landscapes. With the use of the CRS towers, the degree of view obstruction will be further reduced as these towers are less steel-intensive. Shortly after erection,

#### Water Resources

The construction of towers may interfere with the natural drainage systems and modify flow of surface water, and these changes can contribute to soil erosion, flooding, channel modification, downstream scouring and sedimentation in streams and other drainage channels.

• The contractor should aim to keep to areas of lower elevation as far as possible, in order to minimize the visual impacts associated with the proposed transmission lines.

#### **Disruption of Infrastructure and Services**

Without the implementation of appropriate management measures, general services (such as underground pipes, existing distribution lines) could be damaged during the construction period. Any disruption in the services (especially in the local electricity supply should distribution lines be damaged) could potentially have a negative impact on local enterprises (e.g. businesses activities). The nature and extent of the impact will depend on the length of the interruption in general services. The contractor is expected to undertake the rehabilitation works and construction works sometimes in the vicinity of energized lines. This could lead to frequent power interruptions and black outs or even de-energisation of lines.

#### **Mitigation Measures**

- The contractor should establish whether there is any infrastructure located near or inside the transmission lines servitude in order to avoid any damage to these during the construction phase.
- Discussions should be held with the relevant parties whose infrastructure could be negatively affected.
- The Local Authorities should be informed of the construction schedules to ensure the minimum disruption of such infrastructure.
- The contractor shall make sure that the Time Schedule provides for adequate advance notice to the Employer as to when shut-downs and/or partial de-energizing of existing equipment are required. The Contractor shall make provisions to be able to shift teams and equipment in order to continue work at other sites if the shut-down cannot be granted for the requested period at the requested dates. He shall be able to resume the works scheduled during shut-downs when they are granted, with a reasonable advance notice. The required interruptions shall be kept to a minimum in terms of length of the shut-down.
- Property owners and nearby communities should be informed well in advance of the construction schedule and any changes to this work schedule.
- Heavy vehicles should make use of the existing access roads on private properties as far as possible. In cases where private roads are to be used, this should be negotiated with the property owner before the construction period commences.
- Construction vehicles should keep to the speed limit and should avoid busy roads, as far as possible.
- Construction activities should not be undertaken after-hours or over weekends.
- Construction should preferably not take place during the harvesting season.
- Property owners should be informed when maintenance of the transmission lines will be undertaken on their properties.

#### Temporary /Limited Fugitive Dust and Noise

Noise resulting from access road and transmission line construction may disturb neighbouring communities and local fauna. This impact will be of a temporary nature only and can be minimised by adopting appropriate mitigation measures including maintaining equipment and vehicles to manufacturers' standards and limiting operating times to daylight hours.

Dust will be an issue during the construction of access roads and clearing of vegetation along the ROW, especially since it is recommended that construction take place during the dry season. However, as most construction activities will be undertaken remote from residential areas, the impact is not expected to be major.

Fugitive dust will be localised and may be emitted from construction works e.g., excavations and stock piles of materials including machinery as well as from truck traffic during the construction phase including installation of the towers, construction of access roads and "cabins". This could cause health related impacts to the communities around and workers in the project site. Dust impacts will be localised and experienced only in the specific areas where the excavation for tower installation and substation construction will occur.

Vehicular movement on gravel roads could lead to dust pollution in some areas during dry conditions. This impact would be of a short duration during the construction phase. Dust pollution could also take place during maintenance and inspection of the lines. This impact will be localized and of a short duration, and is anticipated to be of low significance.

#### **Mitigation Measures**

- The dirt roads and exposed construction areas should be moisturised during the dry season to prevent or minimise the fugitive dust emissions.
- Proper location of material stockpiles, especially sand and soil downwind from the commercial, residential and other establishments will be required; Frequent wetting of the stockpile and working area; screening of or providing wind breaks for stockpiles;
- Workers in the project site must be equipped with the necessary and required Personal Protective Equipment (PPE) prescribed by the construction industry to mitigate dust impacts
- Routing of the lines should preferably not be in close proximity to residential dwellings.
- The construction schedule should be communicated with potentially affected parties.
- Construction timeframes should be discussed with property owners.
- Dust-suppression techniques should be used along gravel roads, when required.

#### Wildlife

There are no protected wildlife conservation areas along the alignment so there is likely to be only minor impacts on wildlife during the construction phase as a result of disturbance from movement of people and machinery and loss of habitat from the establishment of the 40m ROW along the length of the route. The proposed route passes mainly through a landscape that has already been greatly disturbed by mixed subsistence farming. Wildlife populations have already been severely impacted both in numbers and diversity.

#### Soil Erosion

During the construction phase, activities involving preparation, stripping, grading, soil removal, backfilling, compacting, disposal of surplus and excavation of the earth surface to pave way for the installation of the "substations" and erection of the towers will lead to localized soil erosion and run off when rains are experienced.

The building of foundations for transmission line towers can potentially exacerbate soil erosion. In addition to the loss of productive land due to soil erosion and land acquisition for tower construction, soils can be impacted as a result of disposal of waste materials, and compaction with heavy machinery used for the establishment of towers and the transmission line. This impact is only expected to occur in the areas where excavation works will be carried out either to construct a substation or erect a tower. These impacts can be managed by restricting the use of heavy machinery and vehicles to designated work areas and installing soil protection works in areas sensitive to erosion prior to construction.

#### **Mitigation Measures**

- To prevent soil erosion during site preparation, disturbed soils should be compacted immediately.
- Windblown erosion is to be prevented by soil compaction and wetting the ground to prevent rising of soil particles.
- The final site grade in the cabins should include an adequate drainage channel that should facilitate drainage and avoid flooding and pooling. A site drainage plan should be developed to protect against erosion. Protecting stockpiles through the use of silt fencing and reduced slope angles should be used to minimize soil erosion during construction.
- Design and construct transmission line towers with staggered legs so as to eliminate the need to excavate a level pad into slopes on which to construct towers.
- Clear only a narrow path to facilitate pulling the nylon rope between towers to string conductors.

#### Accidents/Hazards

As a result of the operation of equipment and machinery during construction, there is a likelihood of accidents occurring especially to the workers.

#### **Mitigation Measures**

- All workers need to be provided with the recognised and appropriate Personal Protective Equipment while at the construction site including gloves, dust masks, boots, goggles, and overalls among others.
- ONLY competent workers and staff should be allowed to operate any machinery and equipment to reduce the incidents of accidents.
- During the construction the project site should be completely sealed off and warning signs erected informing the general public to keep off the construction site when construction is in progress.
- Personal protection gear must be provided and its use made compulsory to all.

#### Storage and Management of solid waste

Solid waste materials during the construction include paper wrapping, scrap metal, excavated soils, polythene, plastic and metal will cause pollution and littering of the immediate and localized environment.

#### **Mitigation Measures**

- The contractor should engage a refuse handling company to remove the wastes from the site to the recommended dumping site.
- Warning signs against littering and dumping within the construction site should be erected by the contactor.
- Excavated top soil should be used as backfill by the contractor

#### V.3. ADVERSE IMPACTS DURING OPERATION AND MAINTENANCE PHASE

The following adverse impacts are anticipated to occur during the operation and maintenance phase of the project.

Two universal concerns about transmission line projects are (1) disposal of polychlorinated biphenyls (PCBs) once used in electrical equipment, and (2) possible health impacts of electromagnetic fields (EMF) associated with power transmission lines.

#### Polychlorinated biphenyls (PCBs) Impacts

PCBs used to be widely used as insulators in electrical equipment, including transformers, capacitors, switches, voltage regulators etc. They are of concern because they are powerful toxins, even at low concentrations, and they persist and bio-accumulate in the environment creating adverse health impacts and adverse ecological changes. Intentional PCB production was ended in most countries by 1980 and most transformers and capacitors built after 1980 do not contain PCBs. The major exception to this is transformers and other PCB applications produced since 1980 in the former Soviet Union.

The Basel Convention on Persistent Organic Pollutants lists PCBs as one of 12 target persistent organic pollutants requiring particular attention. This is also reflected in the WB EA Sourcebook update dealing with "Privatisation and Environmental Assessment: Issues and Approaches" (March 1994). This states that the WB considers the use of PCB containing transformers a "red flag".

Refurbishment of any substations for this Project will need to check whether any such old transformers/equipment will be replaced and appropriate safeguards taken. This is not an issue with new transformers, as they will not contain PCBs.

#### Health Effects of Electromagnetic Fields (EMF) Impacts

Electric and magnetic fields (EMF) are invisible lines of force that surround any electrical device. Power transmission lines, electrical wiring, and electrical equipment all produce EMF. There are many other sources of EMF as well. Electric fields are produced by voltage and increase in strength as the voltage increases. The electric field strength is measured in units of volts per metre (V/m). Magnetic fields result from the flow of current through wires or electrical devices and increase in strength as the current increases. Magnetic fields are measured in units of gauss (G) or tesla (T). Most electrical equipment has to be turned on, i.e., current must be flowing, for a magnetic field to be produced. Electric fields are often present even when the equipment is switched off, as long as it remains connected to the source of electric power. In summary, voltage produces an electric field and current produces a magnetic field. The US National Institute of Environmental Health Services and the National Institutes of Health has prepared a comprehensive report on electric and magnetic fields associated with the use of electric power which is available on the World Wide Web at: http://www.niehs.nih.gov/emfrapid.

Electric fields are shielded or weakened by materials that conduct electricity—even materials that conduct poorly, including trees, buildings, and human skin. Magnetic fields, however, pass through most materials and are therefore more difficult to shield. However, both electric fields and magnetic fields decrease rapidly as the distance from the source increases. As a precautionary measure, EWSA has adopted internationally accepted standard ROW width of

40m along their high voltage transmission lines. All habitation and structures are excluded from the ROW to ensure safety of people and animals from EMFs as well as from direct electric shocks and "flashover".

With respect to substations, in general, the strongest EMF around the outside of a substation comes from the power lines entering and leaving the substation. The strength of the EMF from equipment within the substations, such as transformers, reactors, and capacitor banks, decreases rapidly with increasing distance. Beyond the substation fence or wall, the EMF produced by the substation equipment is typically indistinguishable from background levels (http://www.niehs.nih.gov/emfrapid).

Based on a recent in-depth review of extensive scientific literature (World Health Organisation's International EMF Project), the WHO has concluded that "despite extensive research, to date there is no evidence to conclude that exposure to low level electromagnetic fields is harmful to human health" (http://www.who.intpeh-emf/WhatisEMF/en.html). The low levels referred to by the WHO are levels expected to be found outside the 40m ROW proposed for the Project. It is concluded therefore that provided the proposed 40m ROW is enforced along the proposed transmission line route, there will not be any adverse health effects to people along the route.

#### Accidents at the work place from operating of machineries and equipment by workers

The potential for accidents and hazards occurring in the "substation" during the operation of the equipment is a likely adverse impact that could lead to loss of life or injury to the workers.

#### **Public Safety**

Placement of low slung lines or lines near human activity (e.g. highways, buildings) increases the risk for electrocutions. Also, towers and transmission lines can disrupt airplane flight paths in and near airports and endanger low-flying aircraft.

#### **Mitigation Measures**

- All workers entering the construction site must be equipped with PPE including goggles, factory boots, overalls, gloves, dust masks, among others. The PPE should be those that meeting the international standards of PPE.
- Personal protection gear will be provided and its use made compulsory to all. The entire
  workforce of the plant should be trained in the use of protective gear, handling of
  chemical products and acid storage cells, electric safety equipment, procedures for
  entering enclosed areas, fire protection and prevention, emergency response and care
  procedures.
- Training given to the employees should be backed by regular on- site training in safety measures.
- Machines and Equipments must be operated only by qualified staff and a site supervisor should be on site at all times to ensure adherence.
- The contactor must develop a workers' Health and Safety Manual for which all the workers should be conversant with for response in case of accidents.
- At tower positions where occasional flooding may cause damage to towers or foundations, protective embankments shall be erected or alternative measures shall be proposed by the Contractor.

#### Maintaining Access Roads

The maintenance of access roads can impact the environment through vegetation clearance and compaction of land and a permanent loss of land. Provided temporary access roads are

rehabilitated and existing roads/tracks are used for access to minimise the number of new roads required, the impact is not expected to be significant.

#### **Mitigation Measures**

- Use existing access roads and tracks wherever available.
- Decommission and rehabilitate excess temporary access tracks as soon as they are no longer required.
- Where access is required across agricultural lands use temporary access paths during the dry season involving placement of geo-textile over aggregates where necessary.
- Minimise the need for access tracks whenever possible.
- Construction to proceed in the dry season if possible to minimise soil erosion and mass
  wasting and to limit loss of crops (which are not grown in the dry season); where
  construction is required in the rainy season, potentially unstable slopes to be avoided.

#### Fire risk

The risk of fire outbreaks during bad weather e.g. storms, winds etc cannot be overruled especially when the towers crash or if electrical faults occur in the "mini" substations. Also failure to maintain the ROW could cause the overgrowth of nearby trees that could end up crashing on the lines during poor weather and hence cause fire outbreaks of black outs.

#### Mitigation Measures

- A robust fire prevention program and fire suppression system should be developed by the contactor for use in each cabin.
- All of the cabins site must contain fire fighting equipments of recommended standards and in key strategic points. This should include at least, Carbon dioxide systems, Detection/alarm systems and portable fire extinguishers among others.
- A fire evacuation plan must be posted in various points of the cabins including procedures to take when a fire is reported.
- EWSA should continuously ensure that the ROW is kept clear by regular trimming of trees and maintenance.

#### **Bird Strikes/Collusions**

Transmission and distribution networks are known to be a potential source of bird strikes that get entangled to the lines causing their injury or even instant death. This is especially more significant when large flock of birds migrate from one point to another and usually get struck by these transmission or distribution lines.

#### **Mitigation Measure**

Once established, the transmission line may cause increased risk of collision of birds in flight, however this risk is expected to be minimal since the route does not pass through any known migratory bird routes.

#### Aesthetics and visual related impacts- visual intrusion on the landscape

Construction works especially when construction the mini substations are likely to cause visual related impacts mainly by having activities out of touch with the natural environment in some cases. The tower structures are regarded as being the most visually intrusive component of transmission lines. It is anticipated that the construction of the proposed transmission line will impose a visual impact on the immediate surrounding area.

However, it is proposed that the new transmission line be constructed using CRS towers for the majority of the route. These towers are smaller, less steel-intensive, and less visually intrusive.

### V.4. PROJECT DECOMMISSIONING

Decommissioning of the project will involve dismantling and removing all the structures from mini substation sites, dismantling the supporting infrastructure (towers) and all those structures that were associated with this project implementation. Some of the impacts of this project phase are similar to those that have been discussed during construction and operational phase.

Some of the impacts of this project phase are similar to those that have been discussed during construction and operational phase.

But there are those impacts that are specific to project decommissioning after the project life is over. After the project decommissioning, the proponent will be required to rehabilitate the site to its former status or near what it was before the project was commissioned. EWSA will be responsible for preparing the decommissioning plan because it is the proponent and as specified by the Organic Law, the project proponent remains responsible for this. As per the regulations of REMA the proponent will bear the costs for decommissioning and site rehabilitation.

# VI. ENVIRONMENTAL MANAGEMENT PLAN (EMP)

An Environmental Management Plan (EMP) has been developed for this project and will be implemented by the contractor, EWSA and the relevant implementing agencies namely Ministry of Infrastructure (MININFRA), Rwanda Environmental Management Authority (REMA) and RURA.

This EMP defines the measures needed to prevent, minimize, mitigate, or compensate for adverse impacts, and to improve environmental performance while ensuring compliance with applicable environmental standards during the planning and design phase, construction and operation and eventual decommissioning of the project.

In order to develop institutional capacity in implementing and enforcing the EMP, training should be provided with adequate budgets to ensure satisfactory achievement of sound environmental performance. The training proposed here should include capacity building and training in environmental assessment, environmental mitigation plans, and environmental monitoring. In some cases, it may be appropriate to include the staff from the environmental implementation agencies, such as REMA, and other relevant ministries involved in the implementation of the EARP.

Training and capacity building will be vital in implementing the EMP especially EWSA staff who will be responsible for primarily ensuring that mitigation and monitoring of the key activities are followed. The proposed training will target relevant EARP, EWSA, REMA, RURA and MININFRA staff and will entail training in monitoring and evaluation, impact mitigation and internal self environmental audit.

All the potential adverse impacts of the sub-project have been identified and discussed in the previous chapter. The EMP table below outlines potential environmental impacts and mitigation measures proposed to reduce these impacts to acceptable levels. It also identifies the agency responsible for planning and implementation as well as supervision and monitoring, for each phase of the project.

## ENVIRONMENTAL MANAGEMENT PLAN TABLE

Project Activity	Potential Environmental issues	Management/Mitigation Measures	Responsibility	
			Planning and Implementation	Supervision and Monitoring
Pre-construction	Stage			
Design and location of Distribution lines	Impact due to location of target sectors close to sensitive ecosystems	<ul> <li>1.Route selection in close consultation with MINIFOM, EWSA field staff to avoid sensitive areas;</li> <li>2.Route selection approved by RDB and District Authorities</li> <li>3.Align routes alongside farm roads and footpaths where possible, alongside forest edges where habitats are already degraded to an extent, and will involve minimum tree felling to minimize design</li> </ul>	RDB, District authorities EWSA	<ul> <li>a. Requires 'No Objection' Clearance from MINELA, MINIFOM,</li> <li>b. District Environmental Officer</li> <li>c. RDB</li> <li>d. District Administrative Approval</li> <li>e. Public Consensus from local residents</li> </ul>
<b>Construction Stag</b>	e			•
Clearing of RoW along distribution line	Removal of forest cover in biological corridor	<ul> <li>1.Ensure that only those trees marked by the forestry staff are felled</li> <li>2.Follow standard EWSA procedures and practices in clearing RoW</li> <li>3.Explore possibility of planting low growing vegetation in RoW</li> <li>4.Reforestation or afforestation to make up for forest cover loss</li> </ul>	Contractor, RDB, EWSA	Environmental Officer of EWSA District Environmental officer. Officer RDB
	Workers could damage species & Habitats outside RoW	<ol> <li>Mark RoW boundary &amp; prohibit cutting outside;</li> <li>Only fell trees that have been marked by Forestry staff;</li> <li>Prohibit hunting or fishing by workers and enforce strictly;</li> <li>Train workers in importance of wildlife and habitats;</li> <li>Locate labor camps where no forest clearance is needed;</li> </ol>	Contractor	Environmental Officer, EWSA
	Impact on private land holdings	1.Route the distribution lines along edge of settlements	Contractor	Environmental Officer, EWSA

		2.Where routes cross private land, avoid alignments too close to houses or cutting through the center of fields		
	Risk of forest fires if cut vegetation is burnt	1.Leave cut material to rot down in situ and do not burn; 2.Leave a covering of grass & other low vegetation in RoW; 3.Dispose of trees as required by Department of Forestry	Contractor	Environmental Officer, EWSA
Delivery of RE materials to drop	Air pollution from vehicular movement	Minimize number of deliveries through timely scheduling	Contractor	Environmental Officer, EWSA
off points	Carriage of materials to site could block access	Consult farmers when transporting material	Contractor	Environmental Officer, EWSA
Excavation at pole sites	Dust may blow from cleared areas	Avoid using large machinery, Manual excavated at pole sites and minimize disturbance at excavated sites,		
	Effect on local drainage and soil erosion	Located poles at a minimum distance of 30 m from rivers, and construct these on stable ground	Contractor	Environmental Officer
	Excavation for poles could damage water pipes in village	1Consult community to identify and avoid infrastructure	Contractor	Environmental Officer
	Work in villages may create noise, dust & impede access	<ol> <li>Inform communities of work in advance;</li> <li>Identify sites of local significance; locate no poles nearby;</li> <li>Consult custodians of facilities (monasteries, nunneries, schools, clinics, etc) and avoid working at sensitive and religious times;</li> </ol>	Contractor	Environmental Officer, EWSA
Social and cultural impacts	Economic benefits if local people are employed	Employ as many local residents as possible in workforce	Contractor	Environmental Officer, EWSA
	Importing foreign workers can cause environmental and social problems at labour camps and in host community	<ol> <li>Ensure imported workers are provided with housing that has ample toilets, proper drainage and treatment for sewage.</li> <li>Collect solid waste weekly and bury offsite.</li> <li>Instruct workers on required behaviour in host community and prohibit them from hunting and fishing.</li> <li>Camps must be cleaned up and restored after project is completed</li> </ol>	Contractor	Environmental Officer
	Diseases can be introduced into host communities from social	<ol> <li>Initial screening of workers for HIV/AIDS, TB, malaria, swine flu, etc.;</li> <li>Facilitate access to the nearest Health facility for check up;</li> </ol>	Contractor	Environmental Officer

and sexual contact with imported workers	<ul> <li>3.Raise worker/community awareness of risks of socially &amp; sexually transmitted diseases;</li> <li>4.Practical measures, e.g. free condoms for workers;</li> </ul>		
Workers and communities are at risk from accidents on site		Contractor	Environmental Officer
Impact on private land and infrastructure	Conduct awareness programs/meetings Grievance redress mechanism in place	EWSA	Environmental Officer

Project Activity	Potential Environmental issues	Management/Mitigation Measures	Responsibility		
Operation and Ma	Operation and Maintenance				
Provision, Operation and maintenance of	People cannot use new electrical machines during power cuts so income may suffer	Field personnel should report power outages to the ESD and repair faults quickly and effectively	EWSA	EWSA	
new RE system	Consumers are at risk of electrocution if they do not understand the dangers of electricity	<ol> <li>Train and supervise EWSA operatives to ensure that they check house wiring carefully and reject if deficient;</li> <li>Public education to raise villagers' awareness of dangers of electricity and how to utilize the system safely.</li> </ol>	EARP, EWSA	EWSA	
	EWSA workers are at risk if they do not follow EWSA procedures when clearing RoW or repairing faults	<ol> <li>Follow EWSA O&amp;M and H&amp;S manuals and revise these manuals if necessary to increase safety of workers;</li> <li>Regular training of EWSA workers to raise awareness of dangers and working procedures to be followed;</li> <li>Improve supervision of field workers;</li> <li>Regular management reviews of safety record, with remedial action where necessary.</li> </ol>	EARP and EWSA	EWSA	

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People will not be very tolerant of power cuts once they become	1.As above: repair faults quickly and affectively; 2.Conduct system maintenance regularly and diligently	EARP and EWSA	EWSA
used to the benefits of electricity			

# **VII. APPENDIX**

### VII.1. Details of areas to be electrified

## VII. 2. Commitment for expropriation